



MINISTERIO DE GANADERÍA
AGRICULTURA Y PESCA

Project

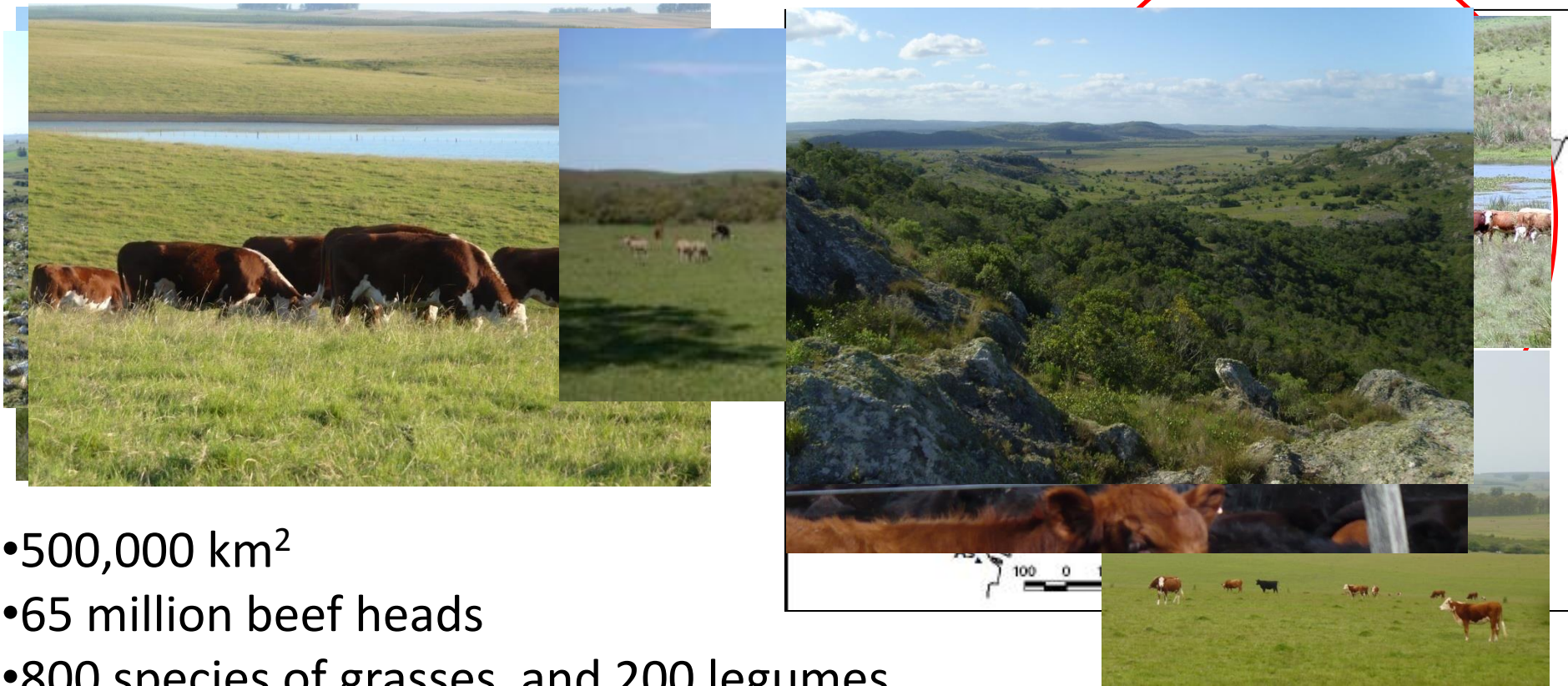
***Building resilience to climate change and
variability in vulnerable smallholders
("Family cattle farmers and climate change")***

**Agric. Eng. Tabaré Aguerre
Minister of Livestock, Agriculture and Fishery
URUGUAY**

- Uruguay is a livestock and cropland country with an economy strongly based on the agricultural sector (78% of all goods exports).



Uruguay rangelands belong to biomes “Campos & Pampa”



- 500,000 km²
- 65 million beef heads
- 800 species of grasses and 200 legumes
- 430,000 livestock farmers
- Diversity of landscapes:

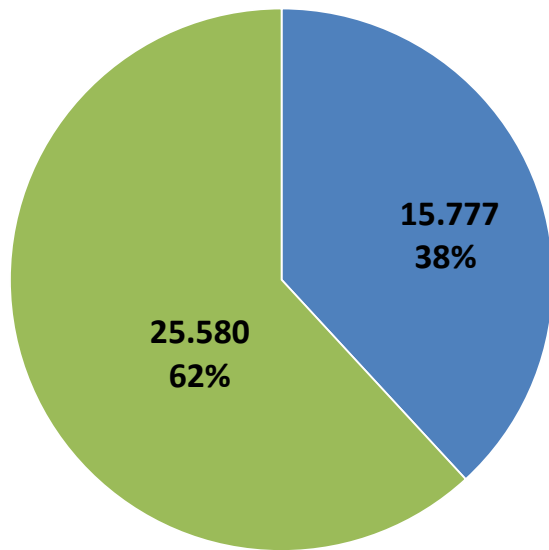
Pajonales, Short grass, Flechillares (Arg); Basalto, Sierras del este and Areniscas del noreste (Uy); Central Brazil and Uruguayan–southern Brazil (Br)

Rural farmers in Uruguay (2011):

62% smallholders

Cattle and sheep farmers: 63% of all smallholders

Commercial farms ()*



 **Productores familiares**

 **Productores medianos y grandes**

| Actividad principal | Cantidad de productores familiares | % |
|------------------------|------------------------------------|-------------|
| Ganadería de carne | 13.943 | 55% |
| Ganadería de leche | 3.010 | 12% |
| Horticultura | 2.409 | 9% |
| Ovinos | 1.956 | 8% |
| Cereales y Oleaginosos | 891 | 3% |
| Viticultura | 558 | 2% |
| Cerdos | 536 | 2% |
| Otros frutales | 524 | 2% |
| Avicultura | 451 | 2% |
| Otras actividades (*) | 1.288 | 5% |
| Total | 25.566 | 100% |

Fuente: En base a Censo General Agropecuario 2011

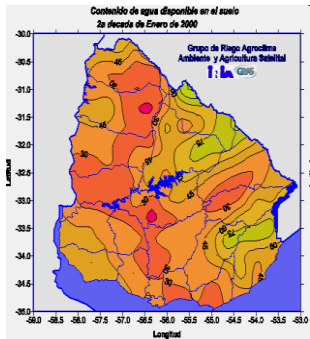
(*) En base a definición de productor familiar de MGAP (Resolución Ministerial 387/2014) y datos del Censo General Agropecuario 2011. Cabe aclarar que la información del Censo no permite analizar ingresos obtenidos por el productor (que es una de las dimensiones que se contempla en la definición).

- Climate change (CC) is increasing the **variability** of climate and may increase frequency of **extreme events** so our systems need to **build resilience**.

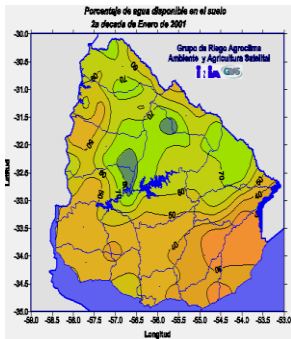


Intensity and frequency of dry summers

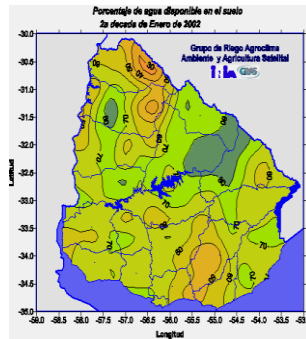
2000



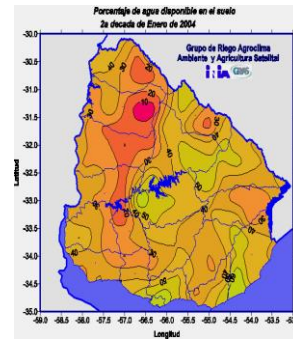
2001



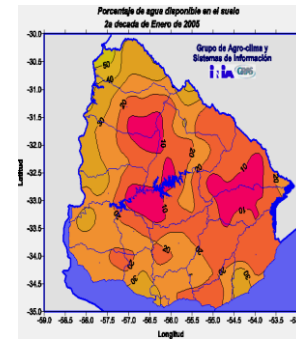
2002



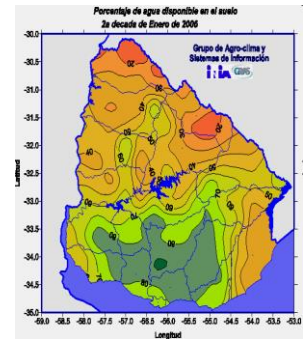
2004



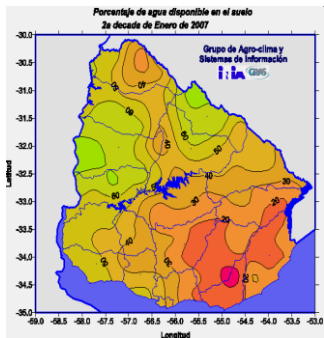
2005



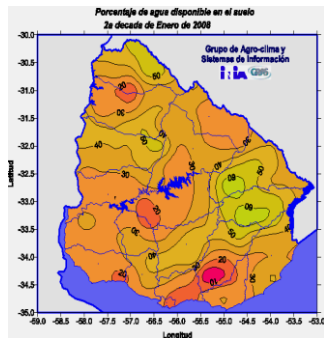
2006



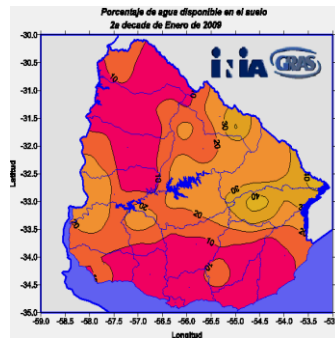
2007



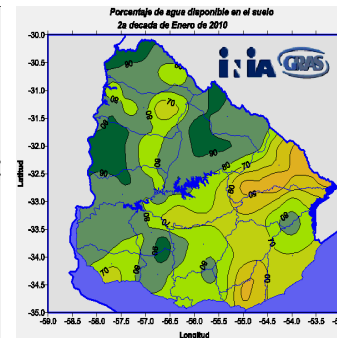
2008



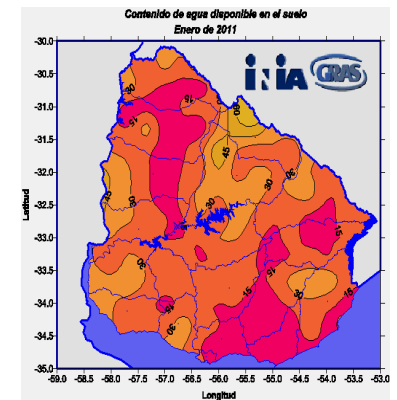
2009



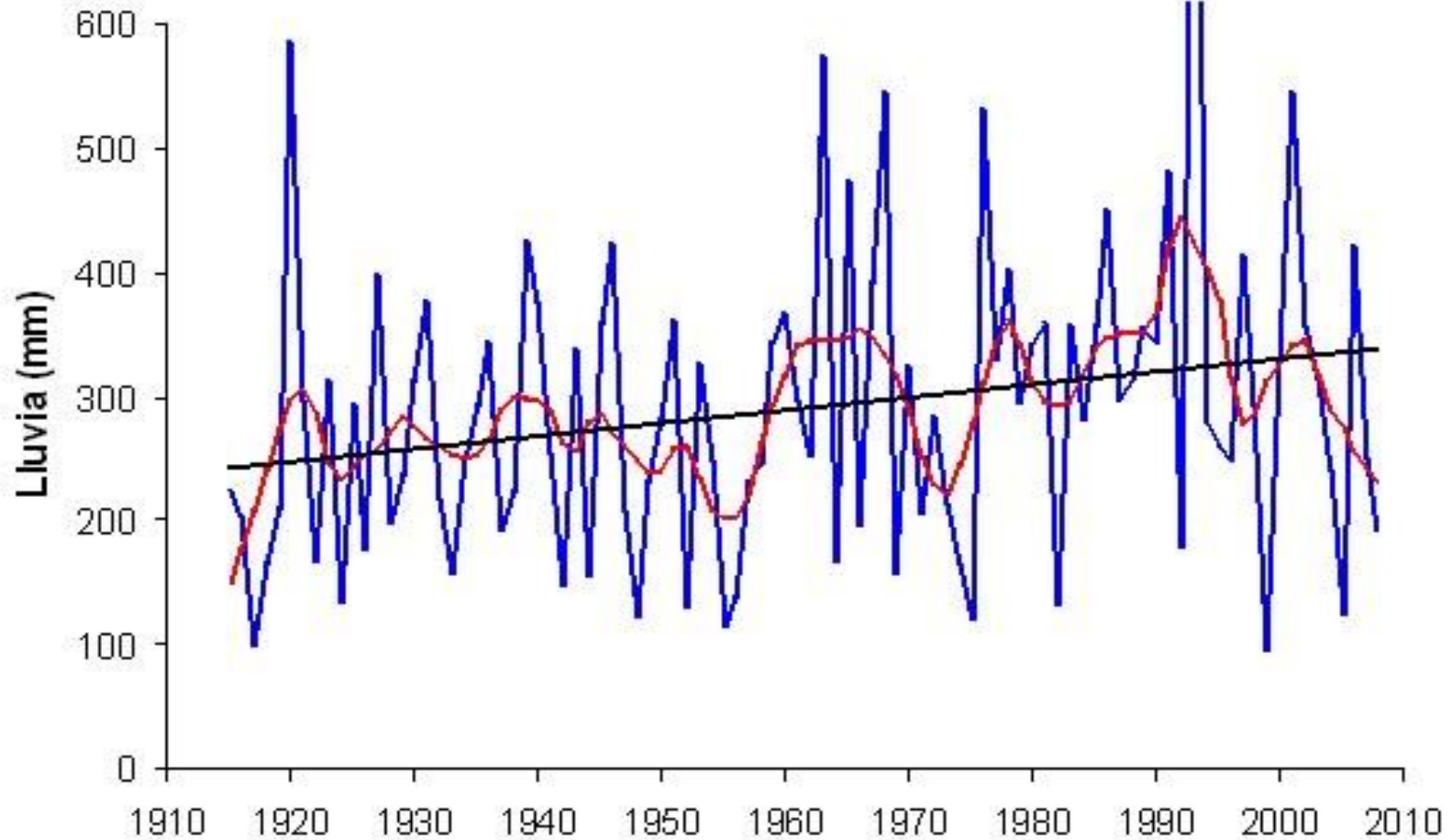
2010



2011



**Precipitation is almost never close to the long term average
(La Estanzuela, October + Noviembre + Diciembre, 1915 - 2008).**



Source: INIA

High damages and losses of extreme events

- 2008/09 drought: direct losses US\$ 342 millions; indirect losses: 1 billion US\$ (close to 2% GDP)
- 2008/09 drought: Calving rate decreased sharply (700 thousand less calves) and mortality rate increased 33% compared to average years.



Our bet in livestock is ...



Ecological Intensification in Campos

- **More resilience**
- **More productivity**
- **Maintaining biodiversity**
- **Less emissions intensity**
- **Sustainable development**

Policy priorities

- A. Enhance international **competitiveness**
- B. **Sustainable intensification**
- C. **Adaptation to climate change**
- D. **Socially inclusive** rural development
- E. **Institutional articulation**

General introduction

- **We were looking for a project mainstreaming adaptation into rural development in Uruguay**

Clima de cambios NUEVOS DESAFÍOS DE ADAPTACIÓN EN URUGUAY

Resultado del proyecto TICVURUJ0002 Nuevas Políticas para la Adaptación de la Agricultura al Cambio Climático
Elaborado por Centro de Investigaciones Económicas



Volumen VII

Estudio sobre políticas públicas y medidas de adaptación del sector agropecuario al cambio climático





General description of the Adaptation Fund project in Uruguay



Family cattle farmers and climate change

- Grant of US\$ 9,662,967
- Timeframe: 5 years.
- Starting date: October 2012.
- National Implementation Agency: **ANII**
- Execution Agency: **MGAP**

Family cattle farmers and climate change

- **Specific objectives:**

a) Reducing vulnerability and **building resilience** to CC and variability in small farms engaged in livestock production located in extremely drought-sensitive **Landscape Units** of the Basaltic Cuesta and Eastern Hills eco-regions.

b) Strengthening local institutional **networks** at the selected LU targeting climate change adaptation (prevention) and response to extreme events.

Family cattle farmers and climate change

- **Specific objectives:**

c) Developing mechanisms for a better understanding and **monitoring** of the impacts and variability of CC, anticipating and assessing negative events and eliciting **lessons learned** and identifying and validating **best practices and toolkits** for adapting to increasing variability of CC.

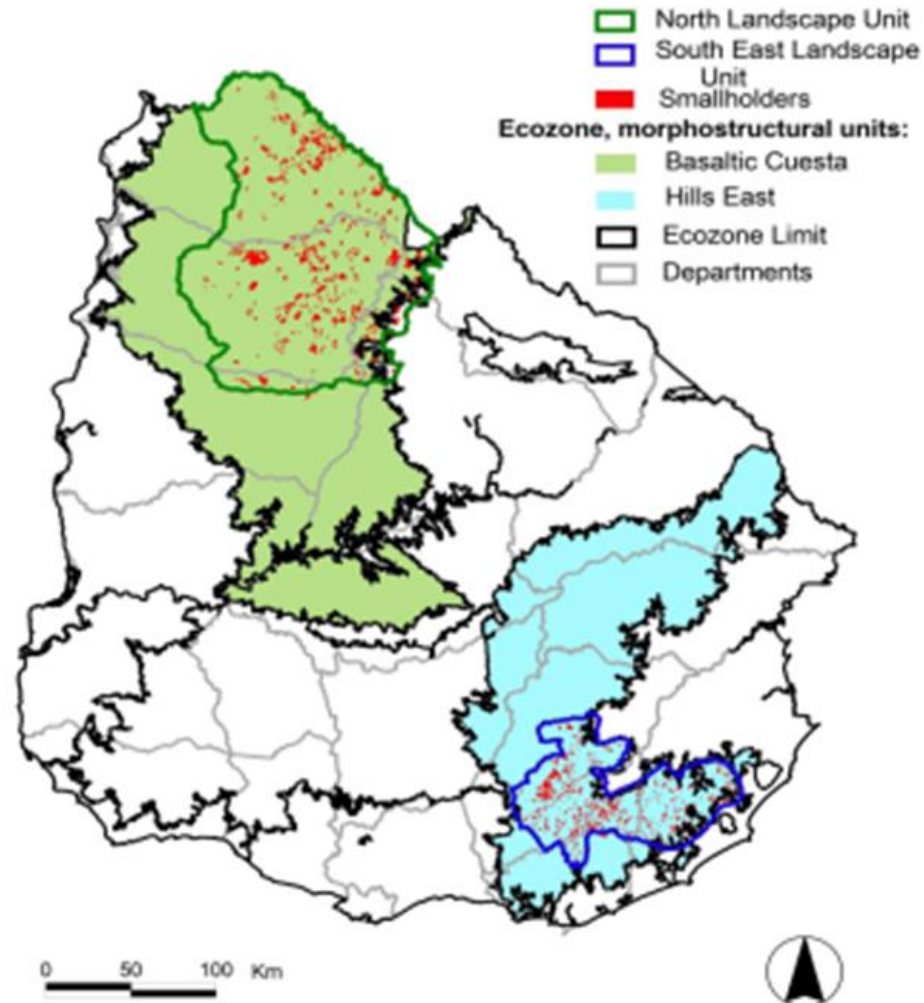
Distinctive characteristics

- **Target public:** Vulnerable small family cattle farmers.
- **Territorial approach:** Activities focalized on Landscape Units (LU).
- **Methodology:** Participatory diagnosis and strategic planning elaborated with the beneficiaries in the LU.

Strategy

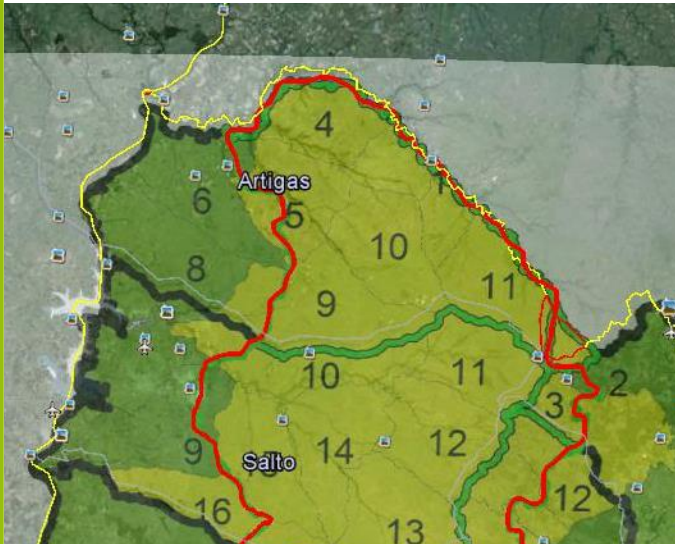
- **Build capacities at farm level** in terms of infrastructure (e.g. to harvest water and use it efficiently) and develop human capacities to maximise rangeland productivity.
- Strengthen formal and informal **local networks and associativism** in the Landscape Units to circulate risk management information (e.g. climate forecasts, early warning) and develop innovative local services as forage banks.
- **Improve understanding** of climate variability and ways to reduce vulnerability, increase resilience and build adaptive capacities.
- **Identify, validate and deploy good practices** and lessons learned on adaptation to current variability and climate change.

Territorial setting



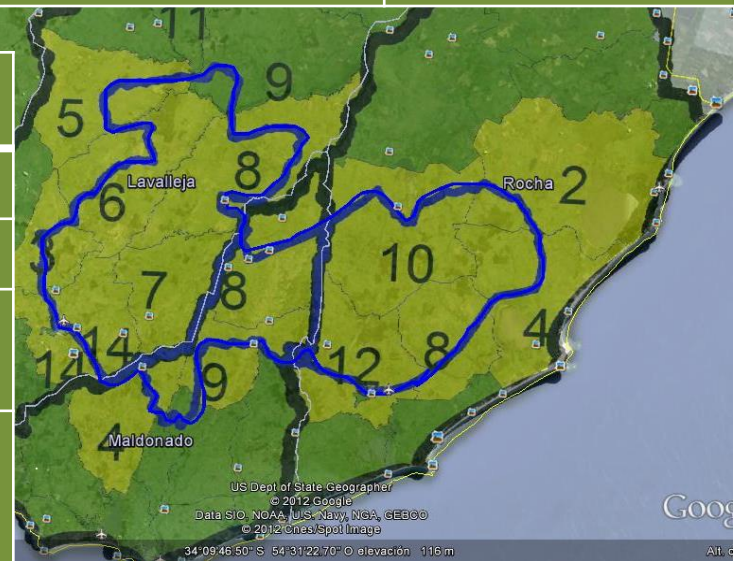
- Cuesta basáltica
- Sierras del Este

Territorial setting

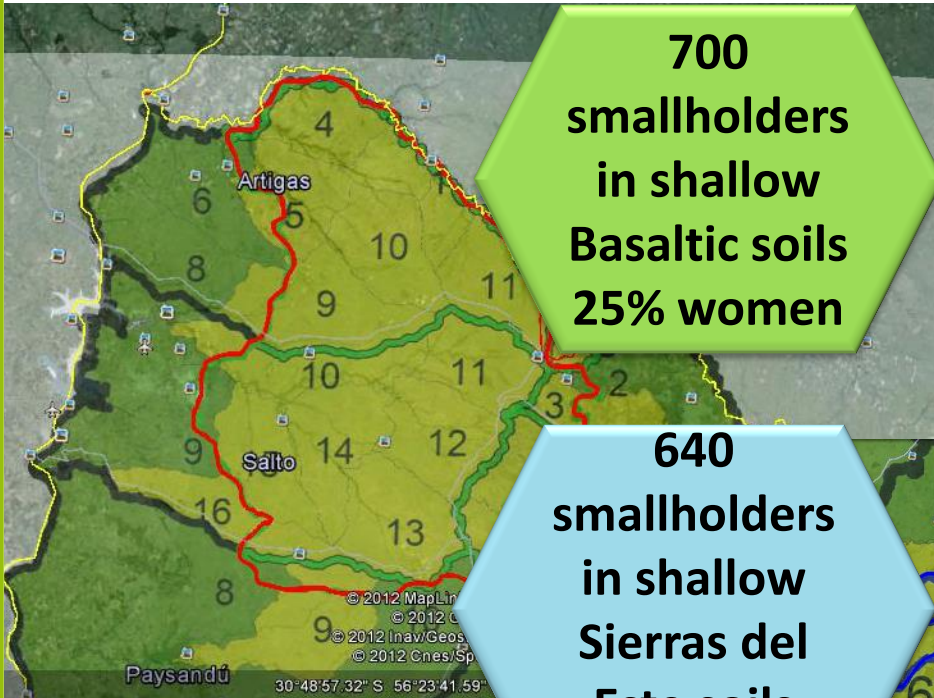


| Cuesta Basáltica | |
|----------------------------------|--------------|
| Área de la UP | 1.900.000 ha |
| Área en predios familiares | 500.000 ha |
| Productores ganaderos totales | 3.507 |
| Productores familiares ganaderos | 1.737 |

| Sierras del Este | |
|----------------------------------|------------|
| Área de la UP | 660.000 ha |
| Área en predios familiares | 350.000 ha |
| Productores ganaderos totales | 2.530 |
| Productores familiares ganaderos | 1.558 |



COMPONENT 1: Farm activities



Increase in
productivity and
decrease of its
variability due to
CC



Focus on:

- Investment in water, forage and shadow solutions, including forage banks. Revolving funds.
- Associative projects.
- Technical assistance.

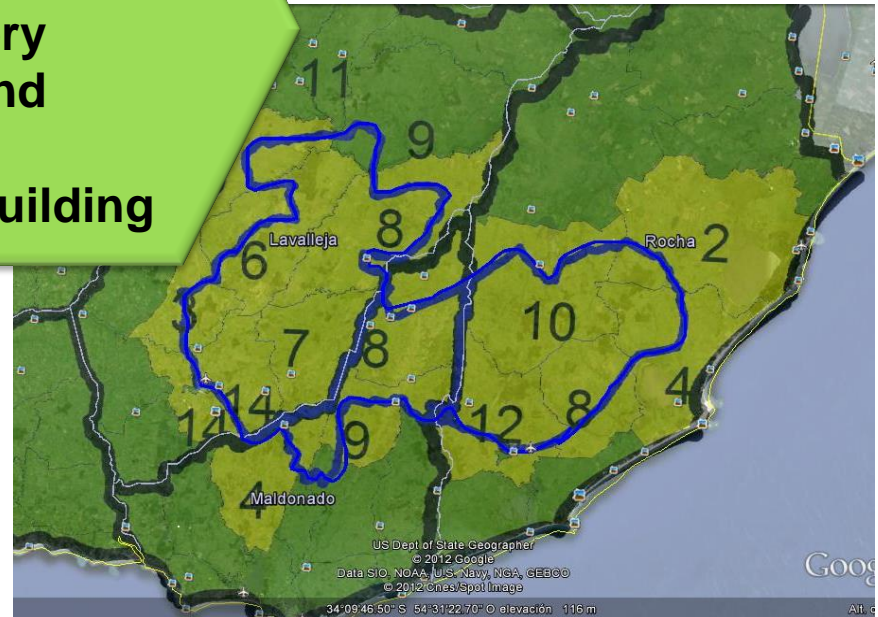


COMPONENT 2: Local networks



Consolidated institutional networks involving youth and prepared for climate emergency responses.

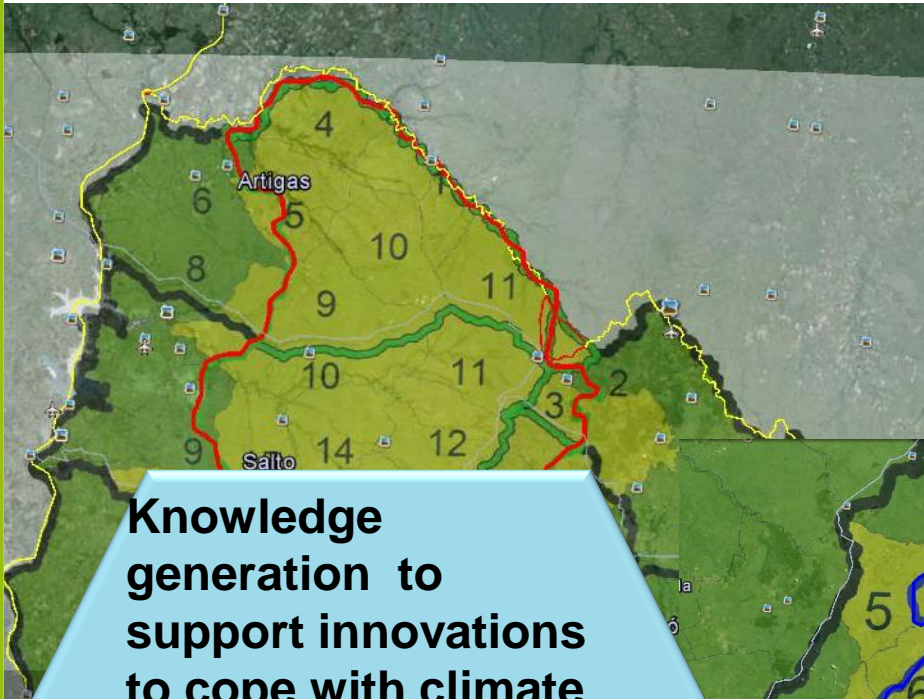
- Integration of farmers organizations.
- Participatory diagnosis and planning.
- Capacity building



Focus on:

- Involving rural organizations , Rural Boards, others
- Collective actions and responses.

COMPONENT 3: Knowledge management



Knowledge generation to support innovations to cope with climate variability and extreme events (droughts).

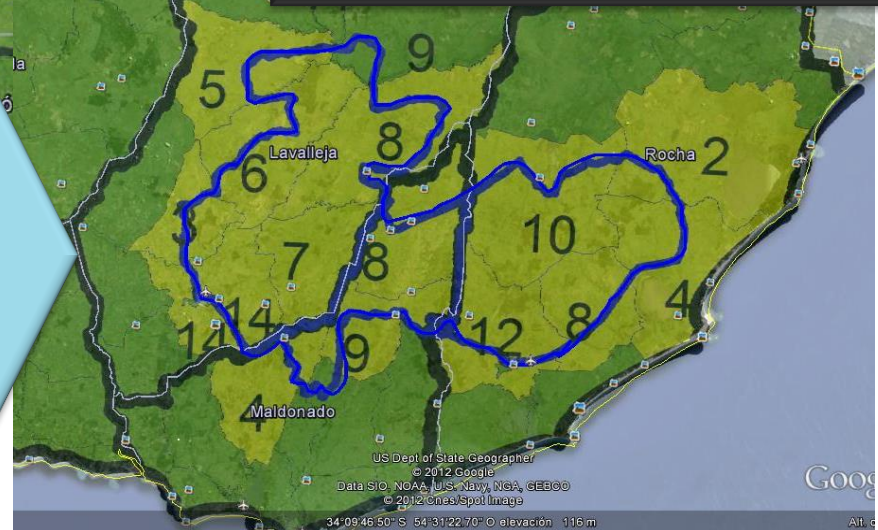
Participatory validation.

Monitoring key indicators of resilience. Sistematizing information.

Measuring systems sensibility and validating good practices.

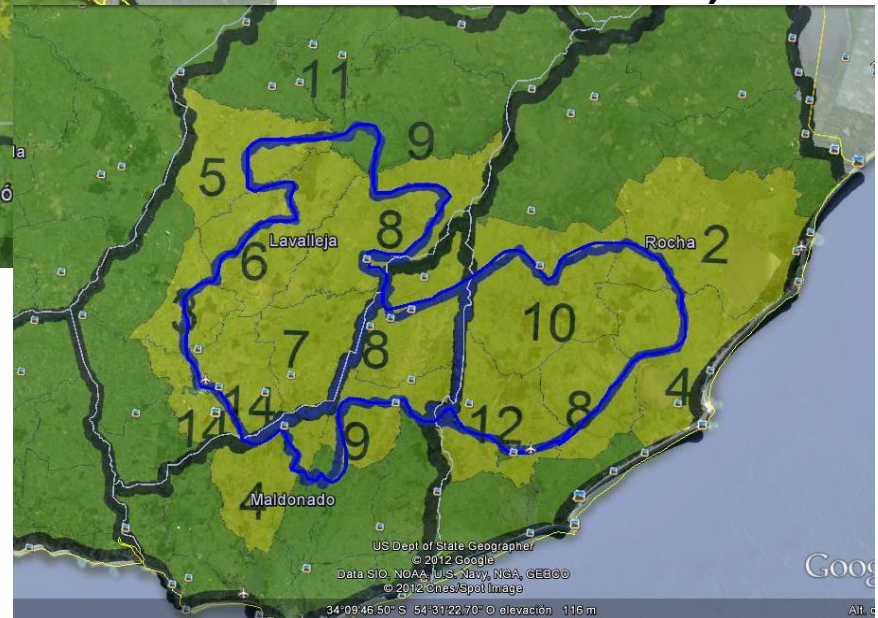
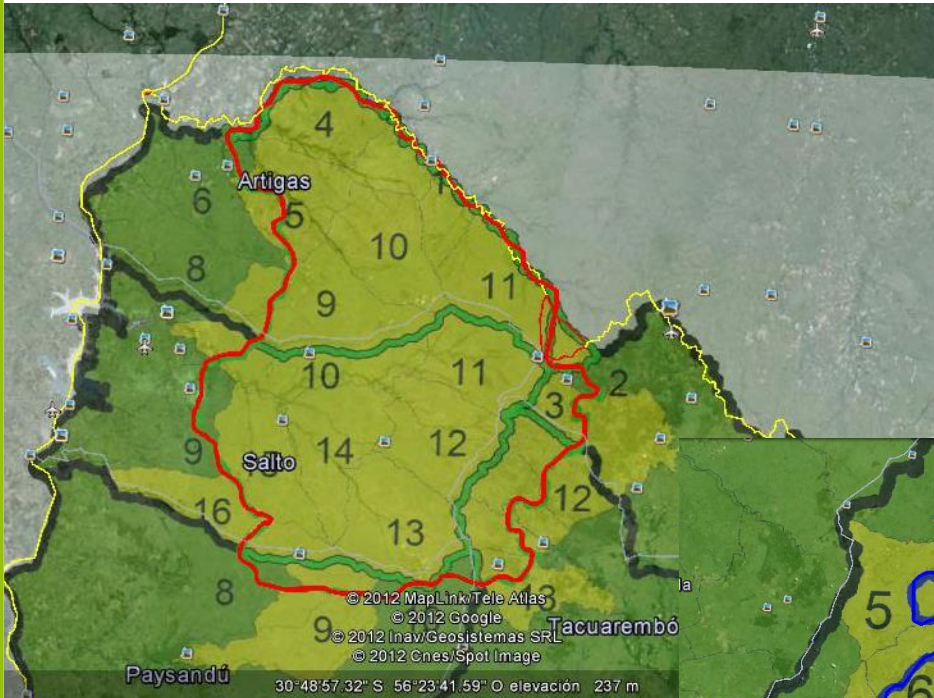
Delivering a catalogue of good practices.

Lessons learned.



Implementation

MGAP:
DGDR (Rural
Development)
Natural Resources
UACC (OPYPA)
UGP
**ANII (innovation and
research)**



Rangelands Board
IPA (outreach), MGAP
INIA (research)
UDELAR (University)
SUL (outreach)

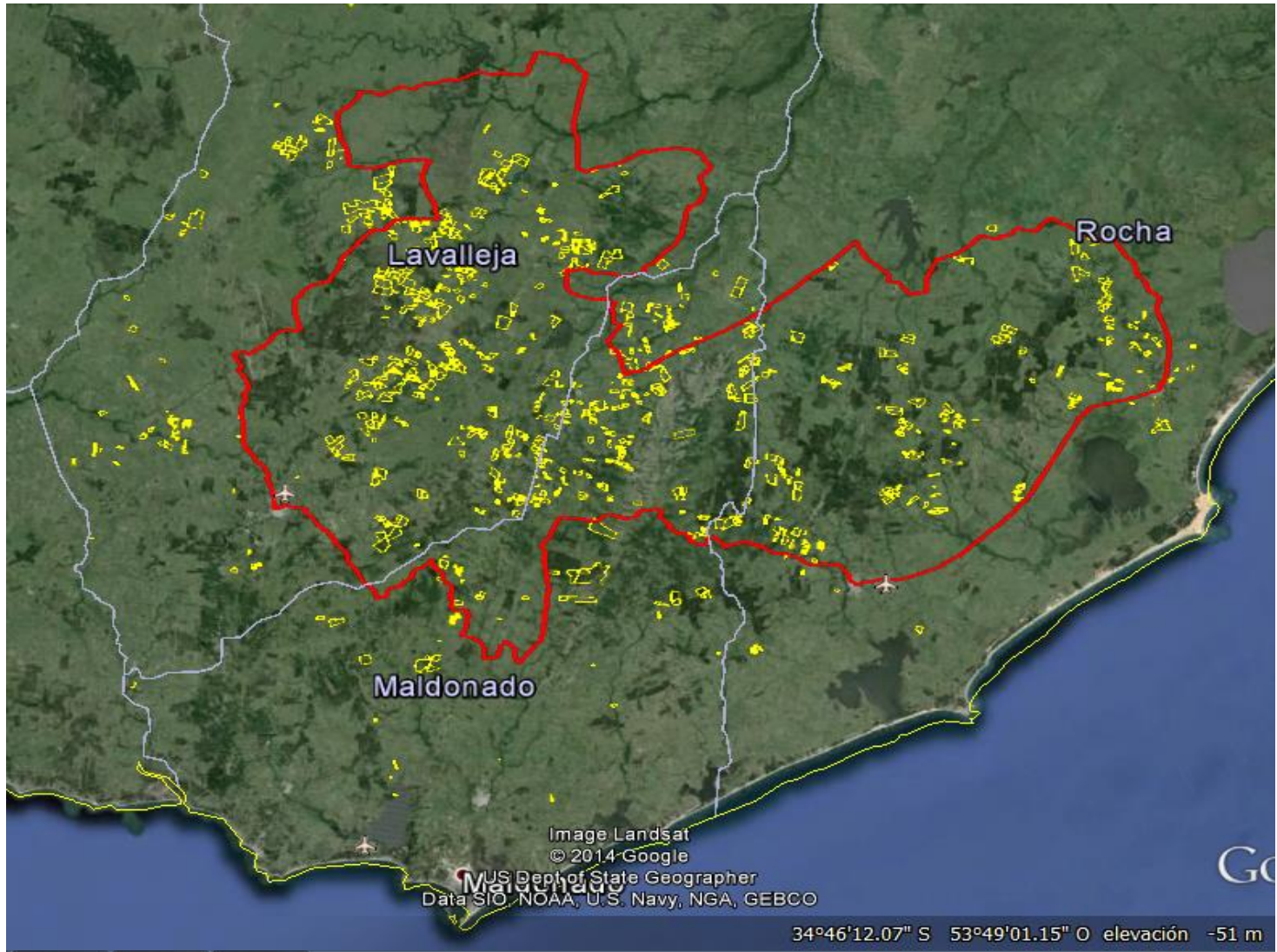
| Budget per component | US\$ Millions | Percentage |
|-------------------------------------|---------------|------------|
| 1. Farm level projects | 7,26 | 75% |
| 2. Networks strengthening | 0,99 | 10% |
| 3. Knowledge Management | 0,78 | 8% |
| 4. Operation costs (MGAP – ANII) | 0,66 | 7% |
| TOTAL | 9,62 | 100% |

Financial execution of AF funds in the project: 45%

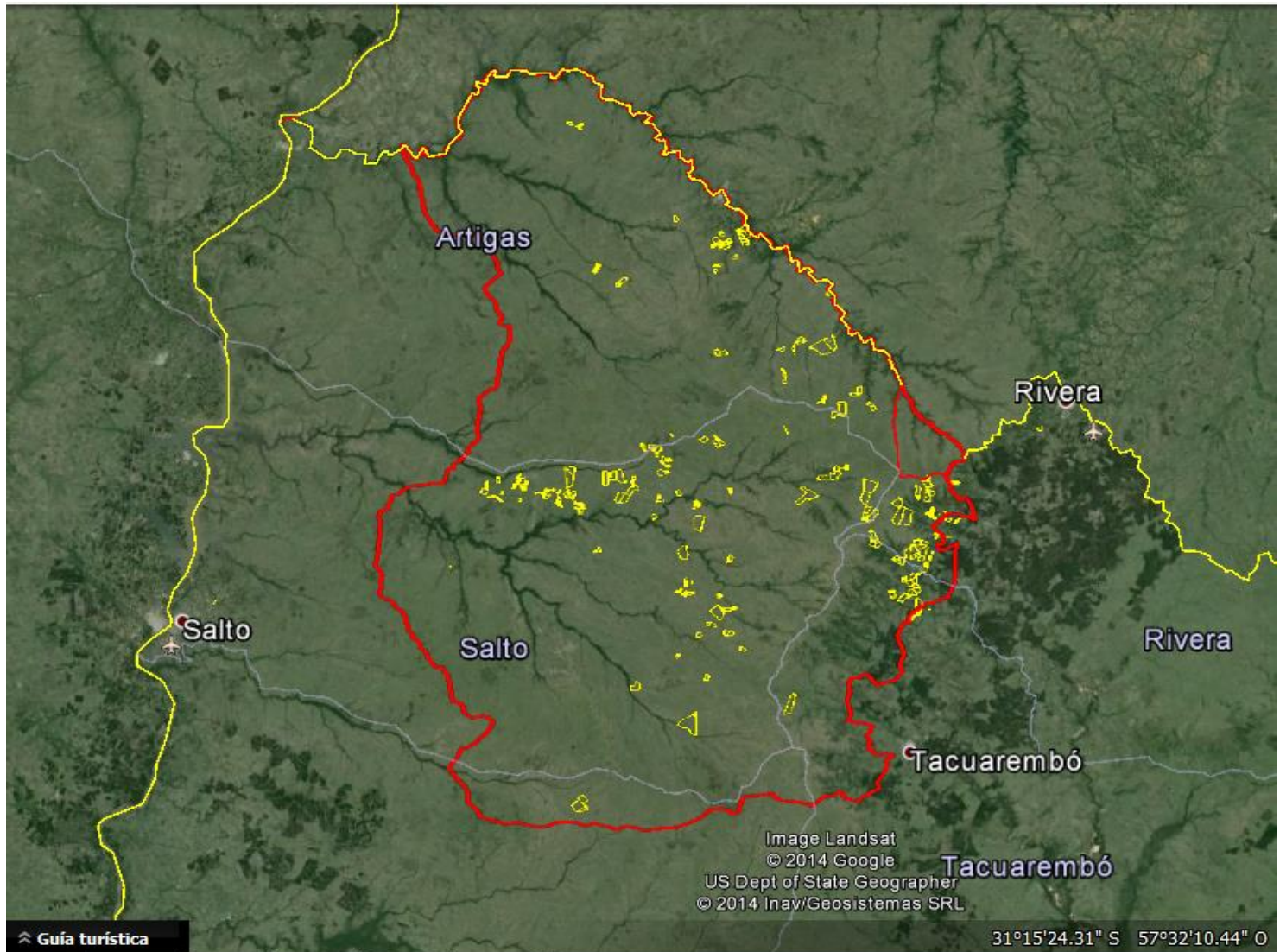
| Components | Total budget | Total Obligado | | | | Not committed |
|----------------|------------------|------------------|------------------|------------------|------------|------------------|
| | | A. Executed | B. Committed | Total | % A+B | |
| Component 1 | 7.260.000 | 696.932 | 2.476.031 | 3.172.963 | 44% | 4.087.037 |
| Component 2 | 952.362 | 180.671 | 427.333 | 608.004 | 64% | 344.357 |
| Component 3 | 784.424 | 58.365 | 388.667 | 447.032 | 57% | 337.392 |
| Component 4 | 474.643 | 78.479 | 60.000 | 138.479 | 29% | 336.165 |
| Contingencies | 191.539 | - | - | - | 0% | 191.539 |
| Totales | 9.662.967 | 1.014.447 | 3.352.031 | 4.366.478 | 45% | 5.296.489 |

By September 8, 2014

Location of farms already involved (Eastern Hills)



Location of farms already involved (Basaltic Cuesta)



1

COMPONENT 1: Resilience increase

- Open calls to presentation of projects.
- By groups and individuals .
- Up to US\$ 8,000 per farmer + 20% farmer contribution.
- Measures prioritized:
 - Water harvest and efficient use,
 - Protection and good management of natural rangelands
 - Shadow and shelter
- **Partial reimbursement** to revolving funds rooted in farmers organizations.
- **Technical assistance** to groups and/or organizations.
- Projects are presented by technicians habilitated and trained by DGDR and UDELAR, IPA, INIA, SUL. Online training.

Farm projects and participants: approved and under implementation

1

| | Proyectos | Beneficiarios | Monto apoyo (US\$) | Asist. Téc. (monto estimado, en US\$) |
|-------------------------|-----------|---------------|--------------------|---------------------------------------|
| Basalto | 25 | 146 | 810.563 | 210.108 |
| Aprobados | 18 | 110 | 609.991 | 145.486 |
| En ejecución | 7 | 36 | 200.572 | 64.622 |
| Sierras del Este | 42 | 302 | 1.915.549 | 590.367 |
| Aprobado Sin Contrato | 27 | 187 | 1.152.734 | 341.043 |
| En ejecución | 15 | 115 | 762.815 | 249.324 |

Mostly collective projects (X%)
X % assisted by first time

Adaptation solutions: % of funds approved

1

| Water solutions | % |
|---|-----------|
| Small reservoirs and distribution to paddocks | 9 |
| Water storage tanks | 7 |
| Wells | 6 |
| Water pumping | 4,5 |
| Other | 3,5 |
| Total | 32 |



Adaptation solutions: % of funds approved

1

| Natural Grassland management solutions | % |
|--|-----------|
| Increase number of paddocks | 30 |
| Introduction of species in the sward | 16 |
| Forrage silus/hay | 9 |
| Weed control | 3 |
| Fertilization of grassland | 3 |
| Other | 2 |
| Total | 62 |
| Shadow and shelter | 6 |



2

COMPONENT 2: local networks

- Participatory diagnosis with local Rural Development Boards (RDB).
- 7 RDB in each LU and related organizations defining working method.
- Participatory diagnosis: done.
- Strengthen local planning capabilities: starting.

2

COMPONENT 2: local networks

- Building a distance learning platform, involving technical and, in the future, producers.
- Working with children, youth and women on: adaptation to CC and natural resources conservation .
- Planning to use Plan Ceibal computers (to transmit information on forage growth, climate forecasts and early warning).



3

Knowledge Management: Objectives

- Co-innovation in 30 “Reference Farms” monitoring of **adaptation indicators**, systematization and diffusion of experiences at local level.
- **Obtaining lessons learned**, identify and validate good practices and tools for adaptation.
- **Improving knowledge availability on adaptation to CC and variability** (studies, knowledge exchange, lessons learned and deployed).

3

Monitoring farm's resilience

- 1) **Climate exposure** (rainfall, drought indexes)
- 2) **ANPP** (NDVI), grass height and stocking rate.
- 3) **Beef production and net income, including impacts of variability and extreme events.**
- 4) Improvement of **infrastructure** to manage grasslands and cattle.
- 5) Adoption of **good practices and their impacts on resilience.**
- 6) Use of **information** in decision making to improve climate risks management.
- 7) Participation of **networks and organizations.**
- 8) **Environmental sustainability** (soil organic matter, biodiversity, water runoff).

Institutional partnerships

Formal agreements to implement monitoring process and studies :

- **SARAS** (Stockholm Resilience Center, Wageningen UR, Arizona SU, Waterloo U, UDELAR) to measure resilience at farm level.
- With **Faculty of Agronomy, Faculty of Sciences** and **INIA**: to conduct the Co-innovación and data collection process in the Reference Farms.
- With **Faculty of Agronomy** to produce the baseline scenario and monitor few relevant indicators on all farms.
- With **Plan Agropecuario**: Updating of MEGanE, tool to assist decision making on stocking rate

Conceptual framework

1

+

2

+

3

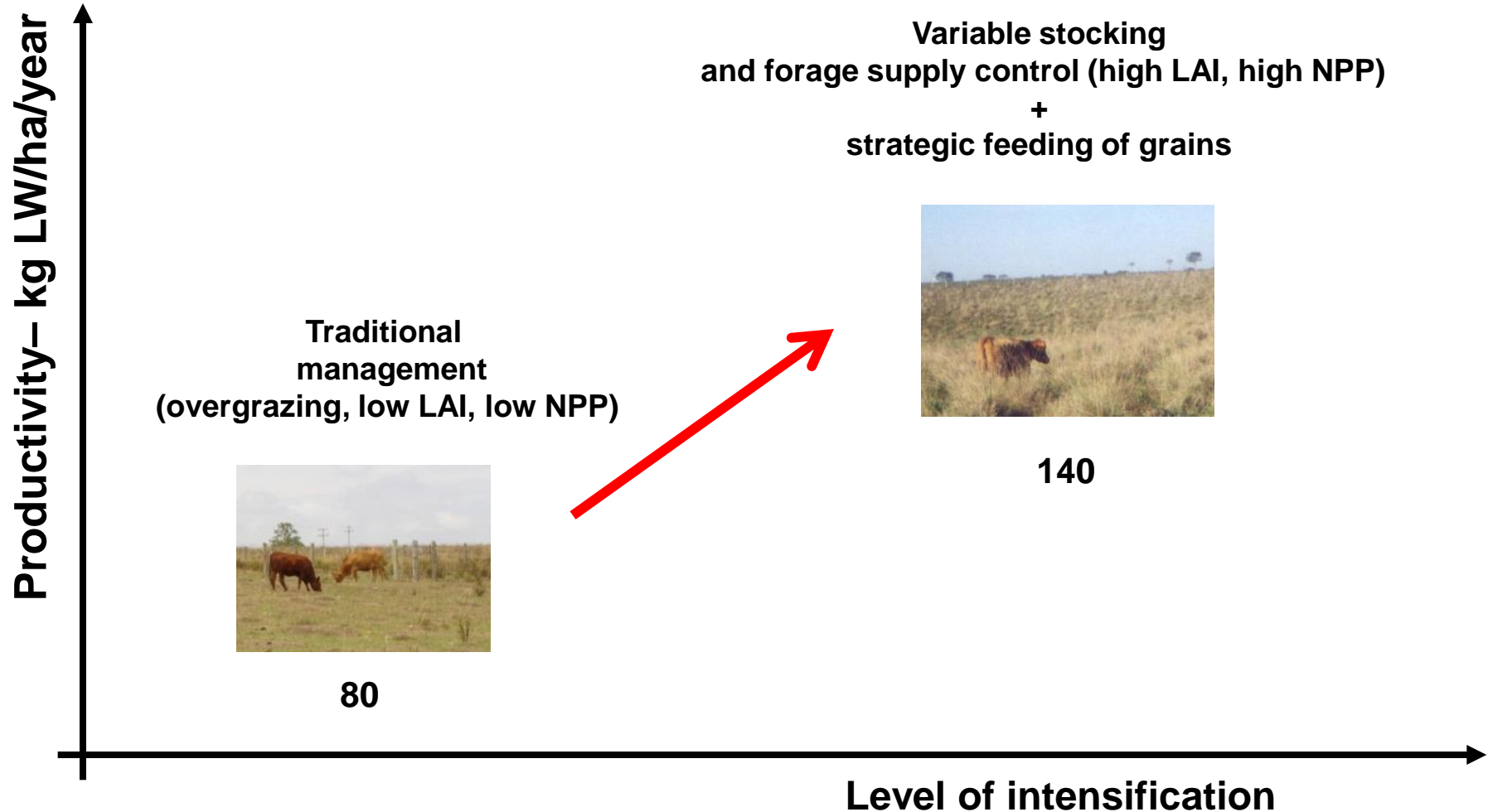
- **Win-win** game: More productivity and more adaptation to climate variability **at the same time.**
- Increase production without increasing costs significantly
- Restoring rangelands' soils fertility and biodiversity as resilience drivers (C sequestration as co-benefit)

¿HOW?

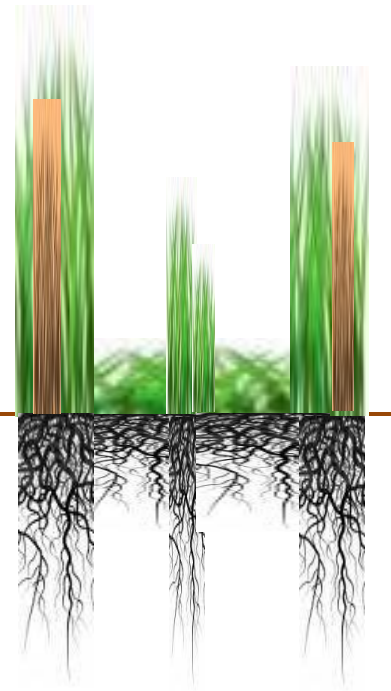
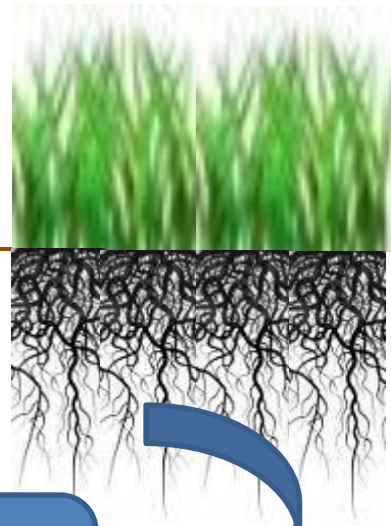
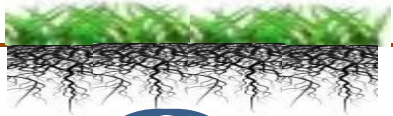
- Some investments

+ Low costs soft management technologies of high impact and knowledge intensive

Ecological intensification pathway to increase productivity and adapt to CC



Source: Adapted from Faccio, 2013



Less soil C



Rebuilding soil C

Synergies between adaptation and mitigation



Finally...

- This project is very important for Uruguay.
 - It is a huge learning laboratory to scale up innovative policies to other 15,000 cattle and sheep smallholders.
 - In a key sector (cattle) both—economically and socially (smallholders).
- We are very thankful to the AF for selecting our proposal.
- We are committed to make the most of it and share all the experiences and lessons with the AF and other countries.

“Building resilience to climate change and vulnerability in vulnerable smallholders”

THANK YOU VERY MUCH!



**MINISTERIO DE GANADERÍA
AGRICULTURA Y PESCA**